

Message Text

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ACTION EUR-08

INFO OCT-01 SS-14 ISO-00 IO-03 NEA-07 CIAE-00 INR-05 NSC-05

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FM AMEMBASSY LUXEMBOURG

TO SECSTATE WASHDC IMMEDIATE 5182

INFO AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

AMEMBASSY THE HAGUE

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY ROME

USMISSION EC BRUSSELS UNN

USMISSION UN NEW YORK

AMEMBASSY ABU DHABI

AMEMBASSY ALGIERS

AMEMBASSY AMMAN

AMEMBASSY CAIRO

AMEMBASSY JIDDA

AMEMBASSY DAMASCUS

AMEMBASSY RABAT

AMEMBASSY TEL AVIV

AMEMBASSY TUNIS

USMISSION NATO BRUSSELS

C O N F I D E N T I A L SECTION 1 OF 2 LUXEMBOURG 0505

LIMDIS

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E. O. 11652: GDS

TAGS: EEC

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SUBJECT: EURO-ARAB DIALOGUE: EC SIDE'S OPENING POLITICAL

STATEMENT

1. A DIPLOMAT FROM ONE OF THE EC MEMBER STATE EMBASSIES IN LUXEMBOURG GAVE CHARGE A COPY OF THE POLITICAL SECTION OF THE EUROPEAN SIDE'S OPENING STATEMENT TO BE MADE AT THE GENERAL CONFERENCE OF THE EURO-ARAB DIALOGUE MAY 18-20 IN LUXEMBOURG. IT WAS GIVEN ON A CONFIDENTIAL BASIS WITH A REQUEST THAT IT BE CLOSELY PROTECTED UNTIL THE GENERAL CONFERENCE IS UNDERWAY. PLEASE NOTE THAT LUXEMBOURG PRESIDENCY HAS NOT REPEAT NOT GIVEN EMBASSY A COPY OF THIS DOCUMENT BECAUSE THEY HAVE NOT AS YET MADE ITS CONTENTS KNOWN TO THE ARAB SIDE. ADDRESSEE POST ARE, THEREFORE, ASKED TO TREAT THE FOLLOWING AS PRIVILEGED AND "NO FOREIGN" INFORMATION. HAVE LEARNED FROM A PRESIDECCY SOURCE THAT THE ARAB SIDE HAS NOT BEGUN TO DRAFT ITS OPENING STATEMENT OR CONSIDER IN DETAIL ITS STRATEGY FOR THE CONFERENCE. ACCORDING TO SOURCE, THE ARAB DELEGATIONS HAVE SET ASIDE THE WEEKEND AND MONDAY FOR INTENSIVE MEETINGS PRIOR TO THE OPENING OF THE CONFERENCE.

2. AN EMBASSY TRANSLATION OF THE TEXT FOLLOWS:

BEGIN TRANSLATION: EURO-ARAB DIALOGUE:

-- INITIAL STATEMENT OF THE EUROPEAN CO-PRESIDENT OF THE GENERAL COMMISSION. POLITICAL SECTION APPROVED BY THE (EEC) POLITICAL COMMITTEE AT ITS APRIL 22 AND 23, 1976 MEETING.

-- RECENTLY THE EUROPEAN COMMUNITY HAS ON NUMEROUS OCCASIONS MADE KNOWN ITS INTEREST IN THE REGIONS NEIGHBORING ON THE

MEDITERRANEAN AND OF ITS CONCERN WITH THE PROBLEMS THEREIN REPRESENTED.

-- DURING THE CONFERENCE ON SECURITY AND COOPERATION IN EUROPE (CSCE), SEVERAL ARAB COUNTRIES MADE CONTRIBUTIONS OF GREAT INTEREST FOR THE WORK OF THE CONFERENCE.

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-- THE NINE TOOK THE NECESSARY INITIATIVES SO THAT THESE CONTRIBUTIONS WOULD FACILITATE THE ADOPTION BY THE HELSINKI SUMMIT CONFERENCE OF A DECLARATION RELATIVE TO SECURITY AND COOPERATION WITHIN THE MEDITERRANEAN AREA. WE RECALL THAT THE QUESTION OF SECURITY IN EUROPE MUST BE CONSIDERED IN THE BROADER CONTEXT OF WORLD SECURITY AND THAT IT IS CLOSELY LINKED TO SECURITY IN THE OVERALL MEDITERRANEAN REGION, AND THAT THE STRENGTHENING OF SECURITY AND THE DEVELOPMENT OF

COOPERATION IN EUROPE BY DEFINITION ENCOURAGES POSITIVE DEVELOPMENTS IN THIS (MEDITERRANEAN) REGION. THE DECLARATION STRESSES THE COMMON INTEREST OF PARTICIPATING STATES AND OF NON-PARTICIPATING MEDITERRANEAN STATES IN PEACE, SECURITY AND JUSTICE IN THEIR GEOGRAPHIC ZONE. WITH THIS COMMON INTEREST AS A BASIS, THE NATIONS PARTICIPATING IN THE CSCE DECLARE THEIR INTENTION TO PROMOTE THE DEVELOPMENT OF GOOD-NEIGHBOR RELATIONS WITH NON-PARTICIPATING MEDITERRANEAN NATIONS AND TO ENCOURAGE WITH THEM THE DEVELOPMENT OF AN EFFECTIVE AND MUTUALLY ADVANTAGEOUS COOPERATION. THE MEMBER COUNTRIES OF THE COMMUNITY, WHO SUBSCRIBE SINCERELY TO THESE OBJECTIVES, HAVE ALWAYS PLACED THE GREATEST IMPORTANCE ON ALL FORMS OF RELATIONSHIPS WITH COUNTRIES OF THE MEDITERRANEAN REGION, THE GREAT MAJORITY OF WHOM PARTICIPATE IN THE DIALOGUE. IT IS IN THIS SPIRIT THAT THEY WILL STRIVE TO FOLLOW-THROUGH ON THE HELSINKI DECLARATION.

-- THE COMMUNITY OF INTERESTS WHICH LINKS THEM TO THE MEDITERRANEAN REGION HAS LED THE NINE TO FOLLOW WITH A VERY KEEN CONCERN THE CONFLICTS WHICH JEOPARDIZE THE PEACE AND SECURITY OF THIS REGION. THEIR OWN EXPERIENCE, WHICH THEY DRAW UPON FROM THE HISTORY OF THIS CENTURY, LEADS THE MEMBER COUNTRIES OF THE COMMUNITY TO ATTACH PRIMORDIAL IMPORTANCE TO PEACE. THIS IS THE SOLE STABLE BASIS UPON WHICH WE CAN BUILD THE WELL-BEING AND PROSPERITY OF PEOPLES AND TO WHICH OUR GOVERNMENTS MUST DEVOTE THE GREATER PART OF THEIR RESOURCES. IT IS ONLY IN A CLIMATE OF PEACE THAT A TRUE CULTURAL GROWTH AND THE FULL DEVELOPMENT OF THE HUMAN PERSONALITY ARE POSSIBLE.

-- IT IS THIS FERVENT DESIRE TO SEE A DURABLE PEACE BE ESTABLISHED IN THE MIDDLE EAST WHICH IS THE BASIS OF THE ATTITUDE OF THE NINE WITH REGARD TO THE TRAGIC CONFLICT IN
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THE MIDDLE EAST. PEACE IS THE PRIMORDIAL OBJECTIVE WHICH WE SEEK, AND IN OUR VIEW A DURABLE PEACE CAN ONLY RESULT FROM A CONTINUING PROCESS OF NEGOTIATIONS. THIS CONFLICT HAS ALREADY LASTED A VERY LONG TIME. IT HAS PRODUCED SEVERAL ACTUAL WARS CAUSING INCALCULABLE SUFFERING AND DESTRUCTION AND NEW IRRUPTIONS OF LARGE-SCALE VIOLENCE REMAIN ALWAYS POSSIBLE.

-- OUR APPRAISAL OF THE SITUATION, WHICH WE WANT TO BE THE MOST REALISTIC POSSIBLE, HAS BROUGHT US TO THE CONVICTION THAT ONLY NEGOTIATIONS BASED ON A MINIMUM OF CONSENSUS AMONG ALL THE CONCERNED PARTIES HAVE A CHANCE TO PRODUCE RESULTS. IT SEEMS TO US THAT THE GREATEST DEGREE OF CONSENSUS AT THE PRESENT TIME RESTS UPON RESOLUTIONS 242 AND 338 OF THE SECURITY COUNCIL. THE NINE, THEREFORE, HAVE THE FIRM HOPE

THAT IN APPLYING THESE RESOLUTIONS IN ALL THEIR SECTIONS A
JUST AND DURABLE PEACE CAN BE ESTABLISHED IN THE MIDDLE
EAST. THEY (THE NINE) ARE READY TO DO EVERYTHING IN THEIR
POWER TO CONTRIBUTE TO THIS. WE ARE NOT OVERLOOKING THE FACT
THAT THESE TEXTS VOTED BY THE SECURITY COUNCIL DID NOT
RECEIVE UNANIMOUS AGREEMENT.

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INFO OCT-01 SS-14 ISO-00 IO-03 NEA-07 CIAE-00 INR-05 NSC-05

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C O N F I D E N T I A L SECTION 2 OF 2 LUXEMBOURG 0505

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-- WE UNDERSTAND THAT FOR VARIOUS REASONS THERE CAN BE RESERVATIONS, FOR WHAT COMPROMISE IN THE LONG HISTORY OF CONFIDENTIAL

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DIPLOMATIC NEGOTIATIONS HAS EVER COMPLETELY SATISFIED ALL PARTIES. OUR SUPPORT FOR THESE RESOLUTIONS IS NOT, THEREFORE, THE EXPRESSION OF A PREJUDICE IN FAVOR OF ONE SIDE OR ANOTHER BUT THE REFLECTION OF OUR DEEPEST CONVICTION THAT THEY CONSTITUTE THE INDISPENSABLE MINIMUM CONSENSUS UPON WHICH NEGOTIATIONS SHOULD BE ABLE TO BE CONDUCTED.

-- THE SUBSTANCE OF A PEACE AGREEMENT IN THE FIRST PLACE NATURALLY CONCERNS THE NEGOTIATORS THEMSELVES. EVERYTHING WHICH CAN BE FREELY ACCEPTED BY THEM WILL RECEIVE OUR FULL SUPPORT BECAUSE THE COMMUNITY WOULD NOT WISH IN ANY WAY TO TAKE THE PLACE OF THOSE WHO ARE THE MOST DIRECTLY INVOLVED. THE COMMUNITY DOES WISH, HOWEVER, TO CONTRIBUTE TO THE REACHING OF AN AGREEMENT WITHIN THE LIMITS OF ITS MEANS AND IT IS IN THIS SPIRITY THAT THE NINE HAS ON SEVERAL OCCASIONS MADE KNOWN ITS VIEWS ON THE ELEMENTS WHICH IN ITS JUDGMENT SHOULD FORM THE BASIS FOR A PEACE AGREEMENT. IT WAS FOR THIS REASON THAT THE STATEMENT PUBLISHED BY THE NINE ON NOVEMBER 6, 1973 SET FORTH THE INDISPENSABLE POINTS ("POINTS INDISSOCIABLE") UPON WHICH IN THEIR VIEW A PEACE AGREEMENT MUST NECESSARILY BE FOUNDED.

-- THIS STATEMENT UNDERLINES THE UNACCEPTABILITY OF THE ACQUISITION OF TERRITORIES BY FORCE AND THE NECESSITY WHICH SPRINGS FROM THIS FACT FOR ISRAEL, IN APPLYING RESOLUTION 242 TO PUT AN END TO ITS TERRITORIAL OCCUPATION WHICH IT HAS MAINTAINED SINCE THE 1967 CONFLICT. THIS CONCERNS NOT ONLY FUNDAMENTAL RULES OF INTERNATIONAL LAW BASED ON THE CHARTER OF THE UNITED NATIONS, BUT ALSO ESSENTIAL GUIDING PRINCIPLES OF A POLITICAL NATURE. FORCE AND "FAIT ACCOMPLI" ARE NOT ELEMENTS UPON WHICH STABLE INTERNATIONAL RELATIONS CAN BE FOUNDED.

-- IN THE REALISTIC SPIRITY WHICH IS THEIRS, THE NINE EMPHASIZE AS ANOTHER FUNDAMENTAL ELEMENT OF ANY PEACE AGREEMENT ITS RESPECT OF SOVEREIGNTY OF TERRITORIAL INTEGRITY AND OF THE INDEPENDENCE OF EACH STATE OF THE REGION AND THEIR RIGHT TO LIVE IN PEACE WITHIN SAFE AND RECOGNIZED FRONTIERS. THESE FUNDAMENTAL RIGHTS MUST BE RECOGNIZED FOR ALL NATIONS OF THE REGION, THEREFORE EQUALLY FOR THE STATE OF ISRAEL. THE ASSESSMENT OF THE COMMUNITY, WHICH SEEKS CONFIDENTIAL

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TO TAKE ACCOUNT OF ALL THE FACTORS IN PLAY, CANNOT ENVISION ANY DURABLE SOLUTION TO THE CONFLICT WHICH DOES NOT SO GUARANTEE THESE ESSENTIAL RIGHTS AND ABOVE ALL THE RIGHT TO NORMAL EXISTENCE OF ALL NATIONS OF THE REGION.

-- IT HAS BECOME MORE AND MORE OBVIOUS THE LAST SEVERAL YEARS THAT THE PALESTINIAN PROBLEM HAS ASSUMED DECISIVE IMPORTANCE IN THE QUEST FOR PEACE IN THE MIDDLE EAST. OUR COMMUNITY HAS BEEN PREOCCUPIED FOR MANY YEARS BY THE FATE OF THE PALESTINIANS BECAUSE WE HAVE BEEN SENSITIVE TO THEIR PROBLEMS FOR A MULTIPLICITY OF REASONS. IN RECENT TIMES EUROPE HERSELF HAS KNOWN THE SAD PROBLEMS OF REFUGEES AND WE KNOW, THEREFORE, BY THIS DIRECT EXPERIENCE, HOW UNENVIABLE IS THEIR LOT. ANXIOUS IN A HUMANITARIAN SPIRIT TO EASE THE LOT OF THESE PALESTINIAN REFUGEES, THE GOVERNMENTS OF THE NINE HAVE CONTRIBUTED FULLY WITHIN THEIR MEANS TO THE BUDGET OF THE UNITED NATIONS RELIEF AGENCY. THE COMMUNITY MEMBER COUNTRIES INDIVIDUALLY OR BY COMMUNITY CHANNELS SUPPORTED IN 1975 MORE THAN ONE-QUARTER OF THIS BUDGET.

-- WE ARE AWARE, HOWEVER, THAT THE QUEST OF THE OBJECTIVE OF A JUST PEACE CANNOT LIMIT ITSELF TO MEASURES, HOWEVER GENEROUS, DICTATED BY THE HUMANITARIAN SPIRIT. THE SOLUTION OF THE PALESTINIAN PROBLEM ASSERTS ITSELF WITH URGENCY IN THE POLITICAL SPHERE BECAUSE OF THE EVIDENT AND DETERMINED HOPE OF THIS PEOPLE TO HAVE THEIR LEGITIMATE RIGHTS RECOGNIZED. THE NINE HAVE SHOWN THEMSELVES OPEN TO THIS ASPIRATION AND TOOK THIS GREATLY INTO ACCOUNT IN THE DEFINITION OF THEIR OWN POSITION. IN THEIR STATEMENT OF NOVEMBER 6, 1973 THEY ALREADY RECOGNIZED THAT IN THE ESTABLISHMENT OF A JUST AND DURABLE PEACE THE LEGITIMATE RIGHTS OF PALESTINIANS MUST BE TAKEN INTO ACCOUNT. THIS NOTION OF LEGITIMATE RIGHTS OBVIOUSLY HAS A POLITICAL SIGNIFICANCE WHICH GREATLY TRANSCENDS THE HUMANITARIAN CONSIDERATIONS WE HAVE ALREADY MENTIONED AND WHICH WE CONTINUE TO HAVE TOWARD THE PALESTINIANS AS REFUGEES. TO REACH A DURABLE PEACE, THE NINE BELIEVES THAT IT IS NOW IN ORDER TO RECOGNIZE THE RIGHT OF THE PALESTINIAN PEOPLE TO THE EXPRESSION OF ITS NATIONAL IDENTITY ("LES NEUF ESTIMENT QU ILS AGIT MAINTENANT DE RECONNAITRE AU PEUPLE PALESTINIEN LE DROIT A L'EXPRESSION DE SON IDENTITE NATIONALEM") THEY (THE NINE) CLEARLY STATED THIS POSITION

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DURING THE LAST SESSION OF THE UNITED NATIONS GENERAL ASSEMBLY IN A JOINT STATEMENT GIVEN BY THE REPRESENTATIVE OF THE

PRESIDENCY.

-- A PEACE SETTLEMENT SHOULD BE SUBJECT TO INTERNATIONAL GUARANTEES: IT IS DIFFICULT TO CONCEIVE THAT THE GENERAL SITUATION IN THE MIDDLE EAST COULD BE STABILIZED WITHOUT SUCH GUARANTEES, WHICH SHOULD BE REINFORCED ON THE SCENE (INTER ALIA) BY DEMILITARIZED ZONES AND BY THE STATIONING IN THESE ZONES OF PEACE-KEEPING FORCES. THE NINE IS KEENLY INTERESTED IN THIS PROBLEM AND INTENDS TO MAKE CONCRETE PROPOSALS AT THE APPROPRIATE TIME.

-- THE COMMUNITY CONTINUES TO ATTACH THE GREATEST IMPORTANCE TO EVENTS IN THE MIDDLE EAST, AND IT GREATLY DEPLORES THAT PROGRESS TOWARDS A DURABLE PEACE IS SO SLOW. PEACE WILL NECESSARILY BE THE RESULT OF A TENACIOUS, CONTINUING EFFORT, AND ITS MAKE-UP CAN ONLY BE A COMPROMISE FOR THE ESTABLISHMENT OF WHICH EACH CONCERNED PARTY MUST MAKE HIS CONTRIBUTION. THE NINE IS ONLY TOO INTIMATELY ABLE TO COMPARE THE RAVAGES OF WAR AND THE BENEFITS OF PEACE NOT TO BE PROFOUNDLY CONVINCED THAT NO EFFORT SHOULD BE SPARED IN ORDER TO ENSURE THE LATTER. END TRANSLATION. PHILLIPS

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